COUNCIL OF EUROPE DEVELOPMENT BANK

PUBLIC CALL FOR TENDERS

N° 2021-04 CEB/TAM/LD/SHIFA

TECHNICAL ASSISTANCE FOR THE PROVISION OF CAPACITY BUILDING MEASURES AND DESIGN AND SUPERVISION SERVICES TO THE MINISTRY OF HEALTH IN TURKEY FOR THE IMPLEMENTATION OF THE STRENGTHENING HEALTHCARE INFRASTRUCTURE FOR ALL (SHIFA) PROJECT

ASSIGNMENT OF CONSULTANTS

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CONTRACT NOTICE

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Submission Deadline of Expressions of Interest: 31 May 2021, noon (Paris time zone)
Article 1. Presentation of the Council of Europe Development Bank (CEB) and object of the contract

1.1. Presentation of the Council of Europe Development Bank (CEB)

The Council of Europe Development Bank (CEB) is a multilateral development bank with a social vocation. Established on 16 April 1956 in order to bring solutions to the problems of refugees, its scope of action has progressively widened to other sectors of action directly contributing to strengthening social cohesion in Europe.

The CEB represents a major instrument of the policy of solidarity in Europe in order to help its 42 Member States achieve sustainable and equitable growth: it thus participates in financing social projects, responds to emergency situations and, in so doing, contributes to improving the living conditions of the most disadvantaged population groups.

The CEB contributes to the implementation of socially oriented investment projects through three sectoral lines of action, namely:

- Sustainable and inclusive growth;
- Integration of refugees, displaced persons and migrants; and
- Climate action: developing adaptation and mitigation measures.

The CEB is based on a Partial Agreement among Council of Europe Member States and, according to its Articles of Agreement, is subject to the Council’s overall authority. Signed on 16 April 1956 by eight countries, the Bank is the first of the Partial Agreements to have been concluded. The CEB thus operates within the framework of the Council of Europe and supports its priorities but it has its own legal personality.

At the end of 2020, 209 permanent staff members of 33 different nationalities were employed at the Bank all based in Paris. The two official languages are French and English.

1.2. Object of the Contract

In 2020, the CEB and the Delegation of the European Union to Turkey agreed on a € 90 million health care infrastructure project, titled Strengthening Healthcare Infrastructure for All (SHIFA). The CEB will manage the EU funding, in close coordination with the European Union Delegation and with the Ministry of Health in Turkey, who will implement the infrastructure and supply components.

The overall objective of SHIFA project is to improve the health status of the refugees and persons eligible for subsidiary protection in Turkey by increasing the physical, operational and institutional capacities of the Turkish health care system. The specific objectives of the project are:

- To continue increasing availability and accessibility of quality healthcare services in the provinces with a high density of Syrian refugees, through the construction of new and renovation of existing infrastructures and the supply of equipment, medical devices, and medical kits.
- To support strengthening the sustainability and efficiency of the healthcare system for refugees and persons eligible for subsidiary protection as well as the policy framework.
The overall objective of the assignment is to provide support to the Ministry of Health in Turkey to achieve the specific SHIFA Project objectives. The specific objectives of this assignment are twofold. Firstly, to establish and manage a monitoring system for the project, to manage the project risk management system as well as to provide the necessary reporting on the Monitoring Management and Information System (MMIS) and risk management. The second objective is to provide support to the Ministry of Health in Turkey by developing implementation manuals, designing services, providing supervision for the construction and rehabilitation works and providing procurement support for the works and medical equipment, maternal and hygiene kits.

1.3. Scope of the tender

The tender procedure is divided in two (2) lots:

<table>
<thead>
<tr>
<th>No</th>
<th>Name of the Lot</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lot 1</td>
<td>Technical assistance for the provision of capacity building measures to the Ministry of Health in Turkey for the SHIFA project</td>
</tr>
<tr>
<td>Lot 2</td>
<td>Design and supervision services to the Ministry of Health in Turkey for the implementation of the SHIFA project</td>
</tr>
</tbody>
</table>

The scope of the contract for **Lot 1** is strengthening the institutional capacities by providing support to the Ministry of Health and associated institutions with the implementation of the project. In particular, the purpose is to establish effective and efficient monitoring and reporting system to support the MoH in delivering the project results. The monitoring and reporting function of the project will have: (i) an efficient system and process for gathering, analysing and reporting useful data to track progress and (ii) formal channel(s) for monitoring among key stakeholders to determine progress and success. It will assist the MoH to effectively manage the project risks by systematically identifying (early detection) project delivery risks within the various processes, systems and human activities, and developing risk amelioration responses.

The scope of the contract for **Lot 2** is the development of implementation manuals and building designs, provision of procurement support and the provision of supervision services for construction works and equipment/kits delivery. It shall include following five categories:

<table>
<thead>
<tr>
<th>No</th>
<th>Overall scope</th>
<th>Project stage</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Development of implementation manuals</td>
<td>Inception &amp; Planning</td>
</tr>
<tr>
<td>B</td>
<td>Design services</td>
<td>Planning &amp; Execution</td>
</tr>
<tr>
<td>C</td>
<td>Procurement support</td>
<td>Planning &amp; Execution</td>
</tr>
<tr>
<td>D</td>
<td>Supervision services</td>
<td>Execution &amp; Close out</td>
</tr>
<tr>
<td>E</td>
<td>Provision of medical equipment, maternal and hygiene kits</td>
<td>Planning &amp; Execution</td>
</tr>
</tbody>
</table>
1.3.1. Objective

The objectives for Lot 1:

a) To establish effective and efficient monitoring and reporting system to support the MoH in delivering the project results.

b) To assist the MoH to effectively manage the project risks by systematically identifying (early detection) project delivery risks within the various processes, systems and human activities, and developing risk amelioration responses.

c) To provide capacity building measures, including the training need for the MoH and provinces.

The objectives for Lot 2:

a) To develop a set of template documents for design, procurement (tendering, evaluation, contracting) and supervision services, construction works and environmental and social safeguards, on the basis of the CEB guidelines, national and/or EU legislation and requirements, EU directives, national and applicable international best construction practices.

b) To provide implementation documents to be used as guidelines during project implementation.

c) To develop sustainable designs for future health facilities on the basis of the CEB, MoH and other relevant stakeholders’ instructions.

d) To provide competent design services and to ensure that all surveys, designs, and technical specifications are developed in an economical, efficient and effective manner and in line with respective national regulations and/or international standards (if applicable) with very low impact on the environment and energy efficiency and reduced life cycle costs.

e) To implement efficient and effective public procurement procedures in line with local legislation, CEB Guidelines and international best practices.

f) To provide competent supervision services and to ensure that all works and equipment are performed, delivered and installed in accordance with design documents and respective national, and/or international standards (if applicable) with very low impact on the environment.

g) To ensure that staff on construction sites follow all relevant regulations and procedures and understand their role and responsibilities.

h) To ensure that all activities in the project conform with technical specifications and client requirements.

i) To provide support for the purchasing and oversee the delivery of the needed medical equipment for E/MHCS and hospitals in order to improve the health status of the refugees and persons eligible for subsidiary protection.

j) To provide support for the purchasing and oversee the delivery of the maternity and hygiene kits to the most vulnerable beneficiaries.
1.3.2. Expected Results

Lot 1
In the context of this assignment the consultant is expected to establish and manage a monitoring system for the project, to manage the project risk management system as well as to provide the necessary reporting on the MMIS and risk management. In addition, the consultant is expected to work closely with the other service providers in ensuring that information obtained are accurate and up to date. During the course of the assignment, the Consultant will report to the CEB on the progress of the assignment on a quarterly basis.

Lot 2
The consultant has to ensure that manuals, designs, tender action, supervision and execution of construction works and supply contracts, are undertaken in an economical, efficient and effective manner. Congruently, the services are to be provided within the available budget, the stipulated project time frame and consistent with good engineering and environmental standards and practices, to the satisfaction of all stakeholders. During the course of the assignment, the Consultant will report to the CEB on the progress of the assignment on a quarterly basis.

1.4. Budget and duration of the contract

1.4.1 Budget
The total estimated budget for this tender procedure is €4,000,000 (four million euros), excluding taxes, and per lots:

<table>
<thead>
<tr>
<th>Lot</th>
<th>Name of the Lot</th>
<th>Estimated budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Technical assistance for the provision of capacity building measures to the Ministry of Health in Turkey for the SHIFA project</td>
<td>€500,000 (five hundred thousand euros)</td>
</tr>
<tr>
<td>2</td>
<td>Design and supervision services to the Ministry of Health in Turkey for the implementation of the SHIFA project</td>
<td>€3,500,000 (three million five hundred thousand euros)</td>
</tr>
</tbody>
</table>

1.4.2 Duration
Lot 1
The duration of overall consultancy assignment is estimated to approximately 38 months. The CEB reserves the option to extend the contract for new services consisting in a repetition of similar services as those included in the initial contract. Should this be the case, the extension of the contract would be up to a maximum duration and amount equal to the original contract.

Lot 2
The duration of overall consultancy assignment is estimated to approximately 38 months plus 12 months for the Consultant services during the Defect Notification Period for the construction works contracts. The CEB reserves the option to extend the contract for new services consisting in a repetition of similar services as those included in the initial contract. Should this be the case, the
extension of the contract would be up to a maximum duration and amount equal to the original contract.

1.5. Provisional timetable

Deadline for expressions of interest 31 May 2021, noon
Indicative Deadline for submission of tenders 25 July 2021 noon

Article 2. Pre-Qualification Criteria

The Expression of Interest submission from (Annex) includes the Pre-qualification criteria set by CEB to assess the Applicants in terms of their technical knowledge and experience, capability/capacity, organizational and financial standing. Applicants do not need to submit evidence demonstrating the prequalification criteria fulfilment at this stage, but the winning Tenderer will be invited to do so before the contract signature.

Lot 1

In order to be selected, applicants for Lot 1 will be required to demonstrate that they fulfil the following selection criteria which are set out in the table hereafter:

<table>
<thead>
<tr>
<th>Prequalification Criteria</th>
<th>Prequalification sub-criteria</th>
<th>Minimum requirements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Economic and financial criteria</td>
<td>Turnover</td>
<td>Minimum 300 000 EUR/year over the last 3 years</td>
</tr>
<tr>
<td></td>
<td>Pre-tax profit/loss</td>
<td>Positive results at least 3 years over the last 5 years</td>
</tr>
<tr>
<td>Experience</td>
<td>Projects in the fields related to this contract</td>
<td>Minimum 5 projects in developing and managing monitoring systems over the last 7 years of a value of at least 200 000 EUR (value of services provided)</td>
</tr>
<tr>
<td></td>
<td>Monitoring services in countries of the Western Balkans and Turkey</td>
<td>Minimum 10 monitoring services in countries of the Western Balkans and Turkey finalized during the last 7 years</td>
</tr>
</tbody>
</table>

It is expected that, based on the submissions of Expressions of Interest, CEB will set up a shortlist of no more than 6 applicants. If more than 6 legal entities qualify then the relative strengths and weaknesses of the applications of these candidates must be re-examined to identify the six best applications for the tender procedure. The only factors which will be taken into consideration during this re-examination are (in order of precedence):

1. Experience: Number of valid projects in developing and managing monitoring systems for sub-criterion 3 (projects in the fields related to this contract);
2. Experience: Aggregated value of the valid projects for sub-criterion 3.

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1 All times are in the time zone of Paris, France
Lot 2

In order to be selected, applicants for Lot 2 will be required to demonstrate that they fulfil the following selection criteria which are set out in the table hereafter:

<table>
<thead>
<tr>
<th>Prequalification Criteria</th>
<th>Prequalification sub-criteria</th>
<th>Minimum requirements</th>
</tr>
</thead>
<tbody>
<tr>
<td>Economic and financial criteria</td>
<td>1 Turnover</td>
<td>Minimum 3 MEUR/year over the last 3 years</td>
</tr>
<tr>
<td></td>
<td>2 Pre-tax profit/loss</td>
<td>Positive results at least 3 years over the last 5 years</td>
</tr>
<tr>
<td>Experience</td>
<td>3 Projects in the fields related to this contract</td>
<td>Minimum 4 designs of building construction projects over the last 10 years of a value of at least 600 000 EUR (value of services provided) AND Minimum 4 supervision of building construction projects over the last 10 years of a value of at least 2 000 000 EUR (value of services provided)</td>
</tr>
<tr>
<td></td>
<td>4 Design and Supervision services in Turkey</td>
<td>Minimum 7 design services for building construction in Turkey AND Minimum 7 supervision services in Turkey finalized during the last 7 years</td>
</tr>
<tr>
<td></td>
<td>5 Projects related to procurement</td>
<td>Minimum 1 project in the last 5 years where procurement strategies and documentation and procurement management systems constituted at least 25% of the tasks.</td>
</tr>
</tbody>
</table>

It is expected that, based on the submissions of Expressions of Interest, CEB will set up a shortlist of no more than 6 applicants. If more than 6 legal entities qualify then the relative strengths and weaknesses of the applications of these candidates must be re-examined to identify the six best applications for the tender procedure. The only factors which will be taken into consideration during this re-examination are (in order of precedence):

1. Experience: Number of valid design and supervision projects for sub-criterion 3 (projects in the fields related to this contract);
2. Aggregated value of the valid design and supervision projects for sub-criterion 3.

**Article 3. Limitation of the number of lots for which expression of interest may be submitted**

Tenderer may bid for only one lot; therefore, it can express interest for one lot only in the Expression of Interest Form. The member of consortium or JV that submitted an expression of interest for one lot cannot participate in consortium/JV or as an individual applicant for the other lot. If a company appears to be expressing interest for both lots, either as an individual applicant or consortium member, all such expressions of interest will be automatically disqualified.
**Article 4. JV or Consortium**

The JV or Consortium can collectively meet the Pre-Qualification Criteria of the tender mentioned in Article 2. All group members are jointly and severally liable for the performance of the contract. The group will be represented by a single candidate who will act as sole representative of the group.

JV or consortia can participate can participate in one lot and therefore need to express interest for one lot only in the Expression of Interest Form. In case a company appears to be part of two consortia or JV, both of them will be automatically disqualified. If a company appears to be expressing interest for both lots, in different consortia or individually, the expressions of interest of both consortia will be automatically disqualified.

**Article 5. How to obtain the tender file?**

Any interested bidder can request the Expression of Interest Form requesting so at Tenders@coebank.org before 19 May 2021, indicating in the subject of their message “Technical Assistance for SHIFA”.

Any request coming after that date will not be responded to.

**Article 6. Additional information before the deadline for submission of tenders**

Any potential bidders that would like to ask questions about this tender should do it in writing by email to Tenders@coebank.org, still indicating in the subject of their message “Technical Assistance for SHIFA”.

Any questions related to this tender should arrive by 21 May 2021, noon. The CEB has no obligation to provide clarifications to questions that would be submitted after this date.

The CEB will provide answers to the questions received until 26 May 2021, noon at the latest.

**Article 7. Acceptance and rejection of Expressions of Interest**

The CEB reserves the right to accept or reject non-substantive defects that might affect the Expressions of Interest. The CEB will reject tenders received after the submission deadline, without any penalty or justification.

**Article 8. Modification or cancellation of the Call for Tenders**

The CEB reserves the right to modify or cancel, at any time, all or part of this tender as necessary, without having to justify its action or incurring any liability to potential bidders. In no event shall the CEB be liable for any damages whatsoever including, without limitation, damages for loss of profits,
in any way connected with the cancellation of this tender even if the CEB has been advised of the possibility of damages.

**Article 9. Confidentiality**

All information communicated to the Applicant within the context of the call for tenders or the assignments are confidential.

**Article 10. Extension of the submission date**

The CEB may, at its discretion, extend the deadline set for the submission of offers, in which case all of the rights and obligations of the CEB and the tenderers shall be governed by the new deadline.

**Article 11. Evaluation criteria**

Tenders that will be submitted by the tenderers will be evaluated on the basis of quality and price.

The weighting between quality and price will be described in Tender documents.